

**DESCHUTES COUNTY  
PUBLIC SAFETY COORDINATING COUNCIL**



**TUESDAY, JULY 7, 2015**

Deschutes Services Building, 1300 NW Wall, Bend, OR

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**MINUTES OF MEETING**

**1. Call to Order & Introductions**

Judge Sullivan called the meeting to order at 3:30 p.m.

Present were County Commissioner Alan Unger, Ken Hales - Community Justice, Chief Dave Tarbet, Shelley Smith – KIDS Center, Judge Michael Sullivan, Chief Jim Porter, District Attorney John Hummel, Bend City Councilor Barb Campbell, Judge Alta Brady, Deschutes County Sheriff Shane Nelson, Jacques DeKalb – Defense Attorney, Jeff Hall - Circuit Court, Jane Smilie – Deschutes County Health Services, Donna McClung – Oregon Youth Authority, and County Administrator Tom Anderson.

Members of the audience were Jack Blum – public, Saul Trotter - public, Clair Withycombe – The Bulletin, Jim Long – City of Bend, Eilene Flory – City of Bend Police Department, Janet Huerta – Saving Grace/Mary's Place, Gail Bartley – Saving Grace/Mary's Place, Roger Olson – NAMI Central Oregon, Ricard Coe – The Bulletin, Jenna App – CASA of Central Oregon, Marilyn Burwell – Peace & Justice Committee/1<sup>st</sup> Presbyterian Church.

**Introduction of our new Deschutes County Sheriff:** Judge Sullivan introduced Shane Nelson, Deschutes County Sheriff, who is replacing recently retired Sheriff Larry Blanton.

**2. June Minutes**

The minutes of the June 2, 2015 meeting were unanimously approved.

### **3. Public Comment**

Marilyn Burwell, Peace & Justice Committee, 1<sup>st</sup> Presbyterian Church, Bend, commented that she was very excited to see the Sober Station item on the agenda today.

### **4. Marijuana Law Enforcement**

Judge Sullivan opened the discussion for comments. DA John Hummel stated that the District Attorney's Office will address any instances where the law is being violated. Chief Porter noted his department is focusing on protecting the youth and common spaces. Sheriff Nelson expressed his concern regarding the accessibility of edibles getting into the hands of young people. Chief Tarbet noted there will be a training period for the public.

Discussion was held on K9s. Commissioner Unger mentioned the County ordinance ruling medical marijuana facilities requesting licenses that are located outside of the city limits would have to be heard as a land use case.

Community Justice staff has concerns on how to handle smoking on campus and on the juvenile side, the kids will be screened and given referrals for treatment or intervention. Shelly Smith stated there has been an increase in the state of kids reporting to emergency rooms with overdoses, and work is being done with lawmakers to make improvements on laws for edibles and packaging.

Chief Tarbet also shared a concern from law enforcement regarding when they enter a home and are exposed to second hand smoke in intense situations, and their hope is to have laws developed through legislation because of the concern these officers could have a positive drug test. Sheriff Nelson commented on the availability of drug recognition officers. Chief Porter noted the communities are sharing resources.

### **5. JRP Victim Grant Administration**

DA Hummel reflected on the task of administering the Justice Reinvestment Grant Program as assigned by PSCC to the District Attorney's Office. The legislature passed a bill funding this new grant program and it will be close to \$1.75 million for Deschutes County over the next biennium, which is significantly more than the last program.

A media release and call for proposals will be sent out to non-profit organizations. DA Hummel requested that PSCC to review the candidates and make recommendations for selection. Judge Sullivan asked if the group is satisfied with the process and the response was unanimously in favor. There is a 90-day deadline that ends August 15.

## **6. Sober Station**

Sheriff Nelson commented the Sober Station concept has been discussed for five years now; he asked the PSCC if there is interest to proceed. About 85% of incoming inmates have a mental health, substance abuse, or other issue. When there is a Sober Station available, these inmates can be brought in for 12 hours until they have sobered up, and can be transferred for more treatment if needed. The goal is to have the alternative of a safe place for them to stay, instead of the jail or the emergency room. There are a lot of people abusing substances that also have mental health issues. At this time, the request is to ask the PSCC to identify the partners needed to work with on this concept. The medical community, social services and coordinated care organizations would be valued partners. Judge Sullivan and the PSCC group are supportive.

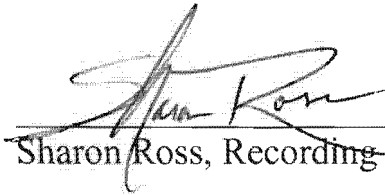
**MOTION:** Jacques DeKalb made a motion that PSCC grant approval to the relevant parties to pursue the idea of Sober Station, supported by John Hummel. The motion passed unanimously.

## **7. Other Business**

- Judge Brady said that the recent bullet proof glass construction at the courthouse has made the entrance more secure.
- City Councilor Barb Campbell noted how impressed she was with the municipal court process regarding insurance verification.

*Being no other business discussed, Judge Sullivan adjourned the meeting at 4:20 p.m.*

Respectfully submitted,



Sharon Ross, Recording Secretary

Attachments

- Agenda
- Sign-in sheets
- JRP Application Guidelines

**DESCHUTES COUNTY  
PUBLIC SAFETY COORDINATING COUNCIL**



Tuesday July 7, 2015 - 3:30 PM

Allen Room, Deschutes Services Building, 1300 NW Wall, Bend, OR

**AGENDA**

- I     Call to Order & Introductions**  
Chair Sullivan
  
- II    June Minutes** **Attachment 1**  
Chair Sullivan  
Action: Approve June minutes
  
- III   Public Comment**  
Chair Sullivan
  
- IV   Marijuana Enforcement**  
Chair Sullivan  
Facilitate discussion enforcement expectation
  
- V    JRP Victim Grant Administration** **Attachment 2**  
DA John Hummel  
Brief Council on grant process and reaffirm authority to administer
  
- VI   Sober Station**  
Sheriff Nelson  
Facilitate discussion on detox service needs
  
- VII  Other Business**  
Judge Sullivan

PLEASE SIGN IN

PSCC Meeting	Tuesday, July 8, 2015
(Please Print)	
Name	Representing
Jack Blum	Public
Saul Trotter	Public
Claire Withycombe	the bulletin
Jim Long	CITY OF BOND
Eilene Flory	City of Bond, PD
Shelby Smith	KIDS Center
Steve Taylor	Redmond, P. D.
Barb Campbell	Bond City Council
Jess Hall	Circuit Court
Alb Brady	Circuit Court
Nen Hall	Community Justice
Michael C Sullivan	CHAIR
Alan Unger	Deschutes County
John Hummel	Desch DA
JACQUES DEKALB	DEFENSE ATTORNEY
JIM PORTER	BOND Police Dept
SHANE NELSON	DESCHUTES COUNTY SHERIFFS OFFICE
Donna McClung	Oregon Youth Authority

PLEASE SIGN IN

PSCC Meeting (Please Print)	Tuesday, July 8, 2015
Name	Representing
Marilyn Burwell	Peace & Justice Comm. 1st Presbytery
Janet Thuermer	Savior Grace / Mary's Place
Phil Butley	Savior Grace / Mary's Place
Roger Olson Richard, CA.	NAMC Central Oregon Bulletin
Jenna App	CASA of Central OR

**Sharon Ross**

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**From:** Kara Palacio  
**Sent:** Thursday, July 09, 2015 10:25 AM  
**To:** Kara Palacio  
**Subject:** MEDIA RELEASE: Significant Crime Victim Grant Opportunity  
**Attachments:** Crime Victims grant call for proposals 7.9.15.pdf

### **SIGNIFICANT CRIME VICTIM GRANT OPPORTUNITY**

Deschutes County's Local Public Safety Coordinating Council (LPSCC) invites applications from Deschutes County non-profit organizations that are interested in receiving a grant for up to \$170,000.00 to help local residents who have been victimized by crime. The deadline to apply is August 17, 2015 at 8:00 AM.

The Oregon Criminal Justice Commission (CJC) is administering the Justice Reinvestment Grant Program. The amount of money available in each Oregon county for crime victim services non-profit programs is determined by population. This is a one-time solicitation, offering support for a maximum period of 24 months.

LPSCC was established by the Oregon Legislative Assembly to coordinate local criminal justice policy. LPSCC will select one or more community based nonprofit victim services program proposals to include in Deschutes County's Justice Reinvestment Grant application to the CJC. It is CJC that will make the final decision as to whether to fund the community based nonprofit victim services program(s) contained in LPSCC's application. Once CJC approves one or more community based nonprofit victim services program(s), LPSCC will serve as the local administrator of the grant program.

Full details are available on the Deschutes County District Attorney's [website](#).

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*Kara R. Palacio*

Executive Assistant to John Hummel  
Deschutes County District Attorney  
1164 NW Bond St.  
Bend, OR 97701  
541-388-6520



# **DESCHUTES COUNTY CALL FOR PROPOSALS FOR VICTIMS' SERVICES GRANT**

## **PART 1: OVERVIEW**

### **1.0 INTRODUCTION**

The Oregon Legislative Assembly charged the Oregon Criminal Justice Commission (CJC) with administering the Justice Reinvestment Grant Program. Each Oregon County is eligible to receive grant funding via this program. The amount of money available to each County is determined by County population. Deschutes County's allocation is \$1,816,000. 90 percent of this money is dedicated to Deschutes County's local criminal justice systems. 10 percent of this money is dedicated to community-based nonprofit victim services programs. This 10 percent portion (\$181,600.00) is what this call for proposals relates to. This is a one-time solicitation, offering support for a maximum period of 24 months.

Community-based nonprofit victim services programs provide comprehensive services to victims, such as accessing safe emergency shelter, crisis counseling, court and medical accompaniment, safety planning, obtaining protective orders, and applying for benefits. Programs may also provide, for example, support groups, assistance in returning to school, finding living wage jobs, support finding safe and affordable housing, family support services, and prevention classes. Services are available before, during, and after a criminal case. Services are also available if the victim hasn't reported to law enforcement and if there is no criminal case at all. Community-based victim services should have serving victims of crime as part of their mission statement.

The Deschutes County Local Public Safety Coordinating Council (LPSCC) was established by the Oregon Legislative Assembly to coordinate local criminal justice policy. LPSCC will serve as the administrator of this CJC Justice Reinvestment Grant Program in order to support the distribution of this funding for community-based nonprofit victim services programs.

### **1.1 GOALS, VALUES AND OTHER IMPORTANT CONSIDERATIONS**

In addition to the rules provided by the Oregon Criminal Justice Commission, several areas of need have been identified as critical components of a comprehensive approach to service provision:

- 1.1.1 Broad and ongoing impacts to the crime victim population that are sustainable over time.
- 1.1.2 Program components that support data collection and data driven strategies.
- 1.1.3 Outreach to and/or impact on persons who would not necessarily self-identify as crime victims but are nonetheless experiencing barriers to receiving necessary supports.
- 1.1.4 Service enhancements which leverage existing resources.
- 1.1.5 Informalized programs that are not reliant on victims meeting strict criteria in order to be considered for services.
- 1.1.6 Culturally responsive service delivery models that assist in navigation of the existing systems reducing areas which pose traditional barriers.

All viable methodologies and strategies for establishing or enhancing services for victims of crime in Deschutes County will be considered under this solicitation.

## **1.2 TARGET POPULATION SERVED**

The target population for these services will be victims of crime.

## **1.3 GEOGRAPHIC BORDERS/LIMITATIONS & SERVICE AREAS**

Funding is designated to serve crime victims in Deschutes County.

## **1.4 FUNDING**

Funding will be allocated for the 2 year biennium and is \$181,600.00. The intent is to fund a broad programmatic impact with a focus on underserved areas of the system. However, all programmatic offerings will be closely reviewed and considered as a potential value for these resources.

## **1.5 SCOPE OF SERVICES**

Service Offerings must be Community Based Strategies providing services to victims of crime. Major components being considered are:

- a. Services that meet a demonstrated need for the proposed services in the community to be served with emphasis on services that target marginalized, underserved populations.
- b. Services that address access barriers, such as but not limited to: Language, literacy, disability, cultural practices and transportation issues.
- c. Services that will increase capacity for areas where services are difficult to access, limited or non-existent.
- d. Services that demonstrate that the award will be invested in trauma-informed services.
- e. Services that include data collection and analysis, including but not limited to, demographic information of victims served.

## **1.6 FISCAL REQUIREMENTS AND REPORTING**

Successful proposers will be required to adhere to any fiscal and reporting requirements imposed by LPSCC. Generally, regular and periodic data collection and reporting will be required as appropriate to the program design. LPSCC will negotiate final reporting requirements with the selected grantee(s).

## **1.7 PERFORMANCE MEASURES/PERFORMANCE CONTRACTING**

Selected grantees will be required to adhere to any performance measures or performance contracting standards imposed by LPSCC. Generally, a successful Proposer's performance will be measured through program elements that can be reasonably collected and reviewed against agreed criteria to determine program/contract effectiveness. The final performance measures appropriate to the program design will be negotiated between the program office and the selected contractor.

## **PART 2: PROPOSAL TERM, QUESTIONS AND EVALUATION CRITERIA**

### **2.0 GRANT TERM**

The grant term is initially expected to be two years. Continuation of the grant beyond the initial two year period will be contingent on the ongoing availability of funding, demonstrated need and specific performance measures identified for the services proposed.

### **2.1 PROPOSAL EVALUATION AND SCORING**

LPSCC intends to issue one or more grants for services to community nonprofit providers qualified under this solicitation. To be considered for funding, proposers must initially qualify under this request for proposals process by receiving a score of 70 percent or better from an initial screening committee (appointed by LPSCC). All proposals that receive an initial score of 70 or better will be forwarded to the entire LPSCC board for review and consideration. Allocation will be dependent on the actual funding available and the programmatic offerings received through the process. Deschutes County strongly encourages the participation of Minority-Owned, Women-Owned, and Emerging Small Businesses and Organizations in providing these services.

Evaluation of proposals received in response to this request for proposals will be conducted comprehensively, fairly and impartially. Structured quantitative scoring methods will be used to maximize the objectivity of the evaluation. The evaluation committee of designated reviewers shall review and evaluate proposals. The committee will be composed of LPSCC members with experience in, knowledge of, and program responsibility for program service and financing.

Each evaluator will independently assign a draft score to each evaluation criterion based on review of the written proposals. Then the evaluators shall meet at a Proposal Evaluation Session and share their key findings from the proposals. After sharing their findings, each evaluator shall be given an independent opportunity to revise their draft scores and to finalize them. Final scoring by each evaluator will then be summed. All proposers that receive a score of 70 percent or above will be considered by the entire LPSCC membership at a regularly scheduled LPSCC meeting. The evaluation committee will present to the LPSCC a summary each qualified proposal. LPSCC membership will decide whether to fund all the proposals that receive a score of 70 or better, some of them that receive a score of 70 or better, or none of them.

### **2.2 PROPOSAL QUESTIONS INSTRUCTIONS**

All Proposers must complete the questions under Section 2.3. Proposers failing to achieve 70 percent of the total points will not be considered further.

Example:

- Proposer A submits a proposal and receives the following Section 2.3 scores from the three evaluators:
- Rater A: 78 Points    Rater B: 81 Points    Rater C: 60 Points    Total Points: 219 Points  
(Minimum necessary: 100 possible points x 3 evaluators x 70% = 210 Points)
- As a result, Proposer A has met the minimum requirements to provide these services, since their total point score of 219 exceeds the minimum number of points required to qualify, 210.

- If the total points earned had been less than 210 points, then Proposer A would not have been considered further.

## 2.3 PROPOSAL QUESTION

### 2.3.1 Background and Experience (35 points possible; 1 page maximum)

Provide an overview of the background of your organization and detail any experience in providing services to crime victims. Define your agency's mission and how crime victim services fit into the overall perspective and purpose of your work, underscoring how you define the term "crime victim" and any special qualifications you bring to the crime victim population. Include information about connections and collaborations you have in the existing community infrastructure or your plans to establish them.

*Evaluation Criteria:*

*Proposal details a relevant background and specific experience in working with the crime victim population. Agencies mission and goals are in alignment with overall program objectives defining crime victims in a broad sense. Qualifications demonstrate a valuable component to the overall community resource network.*

*Connections and collaborative relationships enhance the community infrastructure and provide opportunities to reach a broad range of potential crime victims.*

### 2.3.2 Proposed Program Services (40 Points Possible; 2 pages maximum)

Describe your proposed service program in detail. Include in your service description the outreach method you use to bring clients into your services and how clients transition from the proposed services as they reach their goals or objectives. Underscore the components of service delivery that are trauma informed, data driven and/or best practice methodologies. Define the specific population that will be targeted and how outcomes will be measured and reported. If you are new to providing the proposed services, describe your capacity and capability to deliver the proposed services.

*Evaluation Criteria:*

*Proposer is able to provide a comprehensive plan for the proposed services. Services provide a relevant and valuable support to crime victims and are trauma informed, data driven and represent best practices.*

*Population benefiting is an underserved population and/or a population that is not likely to self-report as a crime victim. Performance measures are proposed within the program design. Proposal clearly defines an outreach and transitional component to allow a logical path for clients to enter and exit service resources.*

### 2.3.3 Program Pricing (15 Points Possible; 1 page maximum)

Provide details about the funding that will be required to provide the crime victim services described in your proposal. Programs are encouraged to provide a number of funding options that may be scalable to fit available resources (i.e. hourly rates, service capacity funding at a graduated level, per person based on minimum and maximum utilization, etc).

In your response, briefly summarize any other funding streams that will be or may potentially be leveraged, accessed, or enhanced through the addition of new funding requested under this proposal.

*Evaluation Criteria:*

*Proposal reflects realistic and reasonable request for funding the proposed services that is competitive and demonstrates a favorable cost to value ratio. Funding is scalable to the variable award expected by the County and maximizes possibilities to leverage access and/or enhance existing resources.*

#### 2.3.4 Social Equity Business Practices Section (5 points possible; 1/2 page maximum)

The County is committed to extending contracting opportunities to businesses that demonstrate social equity in the areas of workforce diversity, utilization of State of Oregon certified Minority, Women and Emerging Small Businesses (MWESBs), business practices, and health insurance and other benefits for employees. In order to promote economic growth, the County seeks to maximize the participation of diverse consultants, partners, contractors, and suppliers throughout the duration of the project. Ten percent (10%) of the total possible points to be awarded in this solicitation have been assigned to the Social Equity criteria below.

How does your agency incorporate equity values and strategies, manage diversity and systematically involve clients, families, and communities who are most affected by inequities in all aspects of policy and service delivery?

*Evaluation Criteria: Must demonstrate through stories & metrics how the organization has created new ways to successfully plan for and manage workforce, recruitment, hiring, retention, internship and succession planning.*

If you are providing services please describe your organization's plan for obtaining maximum utilization of State of Oregon certified MWESB firms. Proposer describes plan for obtaining maximum utilization of State of Oregon certified MWESB businesses in the delivery of services.

Describe in detail how your organization includes diverse suppliers, vendors, and subcontractors in the conduct of your business and supply chain. Please provide specific examples.

*Evaluation Criteria: The proposer describes efforts, practices, and/or processes to include a diverse vendor pool that reflect the diversity of Deschutes County.*

#### 2.3.5 Economic Impacts and a Healthy Workplace (5 points possible; 1/2 page maximum)

The County values the community as a whole and calls out those providing and receiving services should have a positive economic impact from the delivery of services that is long term and positively changes our hierarchical systems to incorporate those who are most affected by inequities.

It is the County's desire to create full and equal access to opportunities for all people that enable them to attain their full potential. We pay particular attention to the development of income and wealth for communities most affected by inequities.

Please describe how you can provide service in a sustainable manner by providing positive economic impacts for the community served?

*Evaluation Criteria: We are looking to see how service delivery will help the client and community have positive economic impacts.*

### **PART 3: APPLICATION DEADLINE AND SUBMISSION DETAILS**

#### **3.0 DEADLINE**

Application deadline is August 3, 2015 at 8:00 AM Pacific Time. To meet this deadline, applications must be physically received by the deadline.

#### **3.1 SUBMISSION DETAILS**

Applications must be submitted via email to Deschutes County LPSCC via email address: [kara.palacio@dcda.us](mailto:kara.palacio@dcda.us) (no other format, such as US Mail, Fax, etc. will be accepted).

## Sobering Station

From: [http://www.ktvb.com/shared/news/top-stories/stories/ktvb\\_vid\\_16610.shtml](http://www.ktvb.com/shared/news/top-stories/stories/ktvb_vid_16610.shtml)

### Grants Pass receives grant for a sobering center

GRANTS PASS, Ore. (AP) — The proposed Grants Pass Sobering Center has been approved for a \$500,000 grant that will go toward retrofitting a facility. The grant was approved Friday by the state Legislature and will go toward a 4,700 square-foot warehouse that organizers are planning to buy from the Grants Pass Gospel Rescue Mission. Grants Pass Republican Representative Duane Stark said fellow lawmakers in Salem were impressed by the Sobering Center board's previous fundraising efforts, which have exceeded \$140,000. Organizers of the proposed center will now have to generate the necessary revenue to operate the facility, estimated at about \$250,000 a year. Sobering centers are intended to provide a place for people who are intoxicated to stay until they get sober.

From: <http://www.mailtribune.com/article/20150706/NEWS/150709795?template=printart>

July 06, 2015 12:01AM; *Grants Pass Daily Courier*

### Grants Pass gets grant for a sobering center

Backers of the proposed Grants Pass Sobering Center got some good news Friday in the form of a \$500,000 grant approved by the Oregon Legislature.

The money will be used to retrofit a 4,700-square-foot warehouse on Southwest Foundry Street that organizers are negotiating to buy from the Grants Pass Gospel Rescue Mission.

"We had hoped for more, but beggars can't be choosers," quipped Bill Landis, director of the city's Department of Public Safety and a key figure in the effort to establish the center. The appropriation was announced Friday by Rep. Duane Stark, R-Grants Pass, who said fellow lawmakers in Salem were impressed by the Sobering Center board's previous fundraising efforts, which have exceeded \$140,000 and showed that civic leaders and the business community in Grants Pass have some skin in the game.

"It was my hope to match that effort with dollars from the state," Stark said in a written statement. "Several legislators in the Southern Oregon Caucus stepped up to the plate to make it happen."

The money will come in handy now that the Legislature has also extended legal protection to sobering centers similar to protections already enjoyed by detox facilities that provide on-site treatment.

As envisioned by proponents, sobering centers are intended to be places where intoxicated people can be lodged until they are sober.

They are not more comprehensive detox centers, although guests will be advised of treatment options.

The next challenge will be generating the revenue to operate the facility, estimated at about \$250,000 a year. Landis said the Legislature has bolstered appropriations for addiction and mental health programming, and he hopes some of that money will go to Grants Pass to match local donations.

Said Landis, "We'll definitely be applying."

From: <http://oregoncatalyst.com/31130-rep-stark-sober-centers-give-police-options.html>

## **Rep. Stark: Sober centers give police options**

by In the news Monday, June 29. 2015

### **Representative Duane Stark's Sober Center Bill passes in House**

By Taxpayer Association of Oregon Foundation

On June 25, 2015, the house passed a bill by Representative Duane Stark that would give legal protection to sobering centers, places where police can take people who are publicly intoxicated. Under current law, police can take intoxicated people home, to treatment facilities, or if none are available, to jail and hold them for up to 48 hours. A sobering center would offer police another alternative.

The sobering center bill (HB 2936) was sponsored by the Committee on Health Care at the request of the Grants Pass Sobering Center and carried by Representatives Duane Stark and Carl Wilson, both from the Grants Pass area.

The bill defines "sobering center" and protects centers from being sued by giving them civil and criminal immunity to for actions taken in good faith, on probable cause, and without gross negligence. It requires a center to affiliate with a treatment program and consult with treatment providers about policies, training, and other issues.

No treatment is available at sobering centers, although the centers may provide referrals where people can get help with addiction issues. Because sobering centers are more economical to run, free up jail space for more serious offenders, and keep the intoxicated out of hospital emergency rooms, rural counties with reduced budgets will especially benefit from having sobering centers available.

The bill passed the House unanimously with no opposition.

Full text of HB 2936 is here:

<https://olis.leg.state.or.us/liz/2015R1/Downloads/MeasureDocument/HB2936/Enrolled>